

KITSAP PUBLIC HEALTH BOARD

Regular Meeting

March 1, 2016

The meeting was called to order by Board Chair, Mayor Becky Erickson at 1:48 p.m.

MINUTES

Commissioner Robert Gelder moved and Commissioner Ed Wolfe seconded the motion to approve the minutes for the February 2, 2016, regular meeting. The motion was approved unanimously.

CONSENT AGENDA

There were no contracts for approval on the consent agenda for March.

Commissioner Robert Gelder moved and Mayor Patty Lent seconded the motion to approve the Warrant and Electronic Funds Transfer Register. The motion was approved unanimously.

PUBLIC COMMENT

There was no public comment.

HEALTH OFFICER/ADMINISTRATOR'S REPORT

Health Officer Update:

Dr. Susan Turner, Health Officer, deferred her allotted time to Mr. Keith Grellner, Director, Environmental Health Division, to provide an in depth discussion of the recent report of elevated lead levels in the water at Ordway Elementary School in the Bainbridge Island School District. Mr. Grellner informed the Board that yesterday the Health District was alerted by the School District that they had performed voluntary water sampling of the fixtures at Ordway Elementary School, and, of the samples tested, one-third had lead levels in exceedance of the U.S. Environmental Protection Agency action level for schools. This action level is not a health standard, rather is a benchmark to investigate the plumbing and make improvements to the existing school infrastructure to lower lead levels. We have learned that some of the construction materials used in older schools may begin to leach lead over time when water sits in the pipes and fixtures for an extended period (typically longer than overnight). These "first draw" samples are worst case results, and are purposely taken after water has sat in pipes and fixtures for at least eight hours. Since we were notified, we've been in discussions with the Bainbridge Island School District, the Washington State Department of Health, and the City of Bainbridge Island Public Works Department which supplies water to Ordway Elementary. Yesterday, the School District and Health District agreed to take all the water fixtures out of service until the sample results can be further investigated. Bottled water is currently being provided to all the students and staff, so the threat of continuing exposure, at whatever level that exposure might be, has been stopped. We are currently in discussion with the School District and the Department of Health about plans moving forward for the correction and replacement of some of the fixtures, the development of a modified sampling plan to monitor lead levels to fill in some information gaps we have right now. At this point, we are very early in the investigation and have very limited data. Things are proceeding in the matter that they should be and the School District is doing a good job working with the both the State and local health authorities.

Commissioner Wolfe asked if other schools in the District are being tested. Mr. Grellner explained that the School District is continuing to test other schools in the District, prioritizing the oldest schools with the youngest most vulnerable populations. Mayor Erickson inquired about the requirements for schools for water testing. Mr. Grellner explained there are currently no requirements for schools to sample their water. There are pending new state rules for schools, but they have been suspended because the State Legislature adopted a budget proviso that the new rules cannot be implemented until K – 12 education is adequately funded. The Bainbridge Island School District has been voluntarily implementing water testing on its own.

Commissioner Gelder asked the District to keep the Board updated regarding this issue. Mr. Grellner said the District will keep the Board informed. He reported that the School District had sent out a letter about lead testing to Ordway parents yesterday and will be sending out a letter to all District parents soon.

Mr. Grellner added that the source of lead in the school is likely the result of a plumbing problem within the school and not from the source water. Mr. Grellner noted that we are proceeding with caution since we are still early in the investigation and don't know the extent of the problem at Ordway at this time. Mr. Grellner further indicated that it is time to have the conversation with all school superintendents and with the Board and the legislature, about the pending school rules so we can make recommendations moving forward. Mayor Lent reminded the Board that in 1999, there was a nation-wide caution about this issue. She indicated her staff would be available to assist the Health District if needed.

Administrator Update:

Mr. Scott Daniels, Administrator, informed the Board that he could not get one important contract onto today's consent agenda and would need to request interim Board approval for it this week from the Board Chair and Vice-Chair. This contract amendment from the Washington State Department of Ecology is on a fast track for signature. It will provide additional funding to reimburse the District's Solid and Hazardous Waste Program for unfunded services already provided.

RESOLUTION 2016-08: APPROVING A LINE OF SUCCESSION FOR THE DISTRICT ADMINISTRATOR

Ms. Jessica Guidry, Manager, Public Health Emergency Preparedness and Response Program, explained to the Board that we are currently in the process of updating the District's Continuity of Operations (COOP) Plan which provides guidance on how essential functions and critical operations will be provided during and following an emergency. One key component is the approval of Resolution 2016-08, which provides for a line of succession for agency leadership, specifically, the Administrator. Ms. Guidry recommended approval of the line of succession as outlined in the resolution.

Commissioner Gelder moved and Mayor Lent seconded the motion to approve Resolution 2016-08, Approving a Line of Succession for the District Administrator. There was no further discussion. The motion was approved unanimously.

DISCUSSION OF GORST CREEK LANDFILL AGREEMENT

Mr. Grellner addressed the Board and introduced Shelley Kneip, the District's legal counsel from the Kitsap County Prosecuting Attorney's Office. He explained that the District is requesting approval and execution of an Environmental (Restrictive) Covenant related to a cleanup agreement for the Gorst Creek Landfill by the U.S. Environmental Protection Agency. In support of an Administrative Order on Consent between the EPA, the Department of the Navy, and the owners of the landfill site, the purpose of this covenant is to conserve the property in its restored state after completion of the cleanup, implement post-cleanup controls including the prohibition of all future development of the landfill property, and to grant a valid and enforceable environmental covenant to the Kitsap Public Health District and the EPA.

He explained that this covenant does not give the District any ownership in the property. It would give the District the ability to continue to enforce the covenant once the site is remediated. The District would monitor the property and provide oversight to the area as a local branch of the Washington State Department of Ecology and the EPA. The plan is to dig up, remove, and transport the debris to another permitted landfill facility and remediate the landfill area in the headwaters of Gorst Creek. With this covenant, no development of any kind can ever occur on this property again. Mr. Grellner introduced Ms. Jan Brower and Mr. Grant Holdcroft, staff from the District's Solid and Hazardous Waste Program. He noted the District has been monitoring this site since 1989 when the landfill was closed, and announced that cleanup is the result of Ms. Brower's and Mr. Holdcroft's sheer hard work and persistence. The cleanup is a major accomplishment many years in the making, eliminating a threat to the water quality of Gorst Creek, and potential damage to Highway 3, a major transportation corridor to Mason County and the Olympic Peninsula.

Mayor Rob Putnaasuu asked who is ultimately paying for this cleanup. Mr. Grellner explained that the Navy was the main user of the facility before it was closed, and as a potentially liable party has agreed to pay for the cleanup. Mayor Lent inquired where the waste would be moved from in Kitsap County. Ms. Brower indicated it would not go through the Olympic View Transfer Station due to the large quantity of waste involved, however they do have the ability to put full containers on a train for transport to an off-site disposal facility. She indicated the District would still receive tipping fees. Commissioner Gelder inquired if the cleanup area is in the City of Bremerton or unincorporated Kitsap County, citing concerns in regard to future development. Mr. Grellner indicated that the site is in unincorporated Kitsap County and that the covenant attached to the property title would not allow future development. Commissioner Wolfe inquired if there are there any legal issues of concern. Ms. Kneip explained that legal issues were addressed. She explained that the EPA had approached the District to be the local agent for the covenant which makes sense due to the location. Because the District does not have any ownership interest, it would not incur liability for any reason. Also included in the agreement is a provision that protects the District as far as spending money or resources for the enforcement of the site. The EPA is the second holder of the covenant and would be the responsible party should the District need to suspend oversight efforts.

Commissioner Wolfe moved and Mayor Putaansuu seconded the motion to approve the Environmental Covenant related to the cleanup agreement for the Gorst Creek Landfill thereby allowing the District to execute it. There was no further discussion. The motion was approved unanimously.

PRESENTATION OF OLYMPIC COMMUNITY OF HEALTH

Mr. Daniels explained that the purpose of this discussion was to give a very high level overview of the work being done by the Olympic Community of Health (OCH), one of the nine Accountable Communities of Health (ACHs) in Washington State supporting the Triple Aim of health reform. He said it is important to understand the interface between the work of ACHs and the work of Behavioral Health Organizations (BHOs) including the Salish Behavioral Health Organization, our three-county BHO working to integrate mental health and chemical dependency care. The District is the backbone support organization for the OCH and we also have an interest in the OCH's population health work. We have staff participating on the Interim Leadership Council and its subcommittees. It's also important to understand what is on the horizon with the State's Medicaid Waiver and how that might affect the work that we are doing here in our region and for ACH's across the state. The Health District is currently contracted by HCA through January 2017 to serve as the OCH's backbone support organization.

Chase Napier with the Washington Health Care Authority's (HCA) Community Transformation Team, Office of Health Innovation and Reform, was first to present. Mr. Napier explained that his team works with all nine ACHs in the state and added that the HCA is the Medicaid purchaser for the state. The ACH's were designed to provide a platform for collaboration between communities in working together towards the Medicaid Transformation Goals of the Triple Aim, the reduction of avoidable use of costly medical services and settings, improvement of population health, and the acceleration of the transition to value-based payments to providers rather than continuing a standard fee for services model. ACH regional collaborations include both public and private entities and bring clinical and community partners together to plan and carry out health improvement strategies that can work across systems of care and align to leverage shared results. The group includes many sectors affecting health, including public health, health care providers, behavioral health, social services and community organizations, housing, economic and workforce development, education, health care payers, philanthropy, governmental entities, and Tribes. The State is partnering with these regions to invest in the development of ACH's to assure a sound foundation of governance and administrative infrastructure to be effective in this health transformation process. ACH's are foundational to the State's Healthier Washington initiative.

Mr. Daniels referred to Mr. Napier's Healthier Washington PowerPoint slide explaining how the ACHs are currently structured. He said under a Medicaid Waiver, which HCA has applied for from the federal government, the ACHs would expand in scope to become "coordinating entities" to pass funding to, and oversee the work of, evidence-based and performance-based projects to improve the quality of care, lower healthcare costs, and improve health outcomes for the Medicaid population. These projects will be required to measure the effectiveness of this

delivery system transformation and care coordination work. Board discussion followed. Mr. Daniels explained that the goal of the Medicaid Waiver is to bend down spending 2% over the course of the next five years which is why the focus is on early project wins. He also noted that the State Senate was considering adding a budget proviso requiring the Legislature to make decisions regarding the appropriation of Medicaid Waiver funding. Commissioner Gelder commented that two of the three Healthier Washington Initiatives seem fairly difficult to attain and beyond the traditional healthcare delivery model.

Ms. Rochelle Doan, who is the contracted Olympic Community of Health Manager and who also works full-time as the Director of Development and Community Relations at Kitsap Mental Health Services, and Roy Walker, Chair of the OCH's Leadership Council who is also the Director of the Olympic Area Agency on Aging, next addressed the Board. Ms. Doan provided an overview of the history of the Olympic Community of Health. She explained that, early on, a steering committee was formed to launch the OCH's transformation work. They assessed local and regional community health priorities and made the decision in 2015 to apply for the HCA ACH Design Grant. With the Health District serving as the backbone agency, the design grant was completed and awarded and the contract was initiated. The District hired a contract project manager and efforts were underway. In late December 2015, the District furthered efforts with the creation of the OCH Interim Leadership Council (ILC). The ILC, with new project management support, prepared a Readiness Proposal to apply for formal ACH designation to continue with ongoing ACH health transformation strategies. A Community Assessment and Planning Subcommittee was formed and used existing assessments and plans from all three counties to define potential priorities moving forward to create a Regional Health Improvement Plan (RHIP). This plan will discern how best to align with Healthier Washington's statewide common performance measures using the information and technical assistance available through the HCA. The OCH is also assessing approaches for governance and administrative support, and planning for sustainability moving forward.

Mr. Walker addressed the Board. He explained that the ACH effort is the best local opportunity to date to develop projects that will reduce healthcare costs and improve the health of our community by empowering consumers with better support. By lessening the demand for Medicaid dollars used by consumers, it provides the opportunity to reinvest, provide better value, and move to a more non-traditional model that will expand health improvement efforts. Board discussion followed. Mr. Walker added that there are plenty of opportunities to participate in the OCH's work to initiate projects that meet our regional needs.

EXECUTIVE SESSION: PURSUANT TO RCW 42.30.110(g), REVIEW OF PERFORMANCE OF A PUBLIC EMPLOYEE

At 3:03 p.m., Mayor Erickson announced that the Board would adjourn for approximately fifteen minutes for an Executive Session for discussion related to the review of performance of a public employee. With no further business, the regular session ended at 3:03 p.m.

ADJOURN

The Board concluded the Executive Session at 3:18 p.m. adjourning the meeting at that time.



Becky Erickson
Kitsap Public Health Board



Scott Daniels
Administrator

Board Members Present: *Council Member Sarah Blossom; Mayor Becky Erickson; Commissioner Rob Gelder; Mayor Patty Lent; Mayor Rob Putaansuu; Commissioner Ed Wolfe. Commissioner Charlotte Garrido was not in attendance.*

Community Members Present: *Rochelle Doan, Manager, Olympic Community of Health; Kayla Down, Community Transformation Specialist, Office of Health Innovation and Reform, Washington Health Care Authority; Ed Friedrich, Reporter, Kitsap Sun; Roger Gay, Member of the Public; Deanne Jackson, Human Service Planner, Kitsap County Prevention Services; Shelley Kneip, Kitsap County Prosecuting Attorney; Chase Napier, Community Transformation Manager, Office of Health Innovation and Reform, Washington Health Care Authority; Gail Schow, Volunteer, Kitsap County Prevention Services; Roy Walker, Chair, Interim Leadership Council, Olympic Community of Health; Doug Washburn, Director, Kitsap County Human Services.*

Staff Present: *Elya Baltazar, Emergency Preparedness Specialist, Public Health Emergency Preparedness & Response; Karen Bevers, PIO/Communications Coordinator, Administration; Jan Brower, Program Manager, Solid and Hazardous Waste; Scott Daniels, Administrator; Kerry Dobbelaere, Program Manager, Clinical Services; Katie Eilers, Assistant Director, Community Health Division; Keith Grellner, Director, Environmental Health Division; Jessica Guidry, Program Manager, Public Health Emergency Preparedness & Response; Grant Holdcroft, Senior Environmental Health Specialist, Solid and Hazardous Waste; Judy Holt, Manager, Support Services; Karen Holt, Manager, Human Resources; John Kiess, Assistant Director, Environmental Health Division; Suzanne Plemmons, Director, Community Health Division; Betti Ridge, Medical Case Manager, Clinical Services; Shelley Rose, Community Liaison, Navigator Program; Susan Turner, Health Officer; Ruth Westergaard, Community Liaison, Public Health Emergency Preparedness & Response.*